

Fiscal Year 2024 Military Construction Appropriations Act

Summary of Senate Appropriations Committee's Military Construction and Veterans Affairs Appropriations Bill for Fiscal Year 2024

As of 01 November 2023

Bill Status

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	Passed in Committee	Passed in Chamber	Agreement	Final Passage	Signed into Law
House	June 13, 2023	July 27, 2023	N/A	N/A	N/A
Senate	June 22, 2023	November 01, 2023	IN/A	N/A	

Executive Summary

This guide provides only a short summary and analysis of the many provisions in the bill. To obtain a complete understanding of any particular provision, users are encouraged to review the actual legislative language. The bill and accompanying report are available on the NGB-LL web page at https://www.nationalguard.mil/Leadership/Joint-Staff/Personal-Staff/Legislative-Liaison/.

Summary:

On November 01, 2023, the Senate passed, by a vote of 82-15, the FY24 Military Construction and Veterans Affairs Appropriations bill as part of a combined three bill "minibus". The Senate used the House-passed FY2024 Military Construction-VA bill (HR4366) as the vehicle that featured the Senate's Agriculture (S 2131), Military Construction-VA (S 2127) and Transportation-HUD (S 2437) appropriations bills.

On June 22, 2023, the Senate Appropriations Committee passed the FY24 Military Construction and Veterans Affairs Appropriations Bill. In total, the legislation would provide \$135.3 billion in non-defense discretionary funding, as well as \$161.7 billion in mandatory funding.441 billion in funding the DoD. The bill also includes \$19.1 billion in defense spending for military construction and family housing this year – an increase of \$70 million over fiscal year 2023. Of this, \$598.5 million is provided for Army National Guard military construction and \$304.4 million for Air National Guard military construction.



Army National Guard

(All Dollars in Thousands)

Army National Guard	FY24 President's Budget Request	HAC-M Mark	Delta from FY24 Request	SAC-M Mark	Delta From FY24 Request	Final Bill	Delta From FY24 Request
MILCON Total	\$340,186	\$369,261	\$29,075	\$598,572	\$258,386		
Minor Construction	\$63,000	\$73,000	\$10,000	\$70,000	\$7,000		
Planning & Design	\$34,286	\$42,361	\$8,075	\$34,286	1		
Sec. 124		\$10,400	\$10,400	\$89,500	\$89,500		
Sec. 133		\$134,881	\$134,881				



Air National Guard

(All Dollars in Thousands)

Air National Guard	FY24 President's Budget Request	HAC-M Mark	Delta from FY24 Request	SAC-M Mark	Delta From FY24 Request	Final Bill	Delta From FY24 Request
MILCON Total	\$178,722	\$189,322	\$10,600	\$304,426	\$125,704		

Minor Construction	\$63,122	\$73,122	\$10,000	\$63,122		
Planning & Design	\$35,600	\$36,200	\$600	\$35,600		
Sec. 124		\$153,742	\$153,742	\$5,200	\$5,200	
Sec. 131	-			\$83,000	\$83,000	
Sec. 132	-	\$20,000	\$20,000	-		

Senate Provisions of Interest

<u>Sec. 101.</u> The Committee includes a provision that restricts payments under a cost-plus-a-fixed-fee contract for work, except in cases of contracts for environmental restoration at base closure sites.

<u>Sec. 103.</u> The Committee includes a provision that permits the use of funds for defense access roads.

<u>Sec. 104.</u> The Committee includes a provision that prohibits construction of new bases inside the continental United States for which specific appropriations have not been made.

<u>Sec. 105.</u> The Committee includes a provision that limits the use of funds for purchase of land or land easements.

<u>Sec. 107.</u> The Committee includes a provision that limits the use of minor construction funds to transfer or relocate activities among installations.

<u>Sec. 118.</u> The Committee includes a provision that provides transfer authority to the Homeowners Assistance Fund.

<u>Section 124.</u> Providing funds for certain projects identified in the respective military department's unfunded priority list for fiscal year 2024.

<u>Sec. 128.</u> The Committee includes a provision providing additional funding for Military Installation Resilience.

<u>Sec. 129.</u> The Committee includes a provision providing additional funding for Air Force natural disaster recovery.

<u>Sec. 131.</u> The Committee includes a provision providing additional funding for planning and design and authorized major construction projects at future foreign military training sites.

Section. 132. Providing funds for unspecified minor construction for demolition.

<u>Section 133.</u> Providing funds for cost to complete projects identified in the respective military department's unfunded priority list for fiscal year 2024.

Senate Report Language of Interest

<u>Army Air Traffic Control Towers.</u> The Committee continues to recognize the importance of Army Air Traffic Control Towers, which control aircraft approaching and departing the terminal area and aircraft and vehicular movement on the runways, taxiways, and all other movement areas. They are the nerve center for an air installation complex and are critical to operational success, however,

some current Army towers are antiquated and unsafe. The Committee encourages the Army to allocate sufficient funding for these critical facilities in future budget requests.

Addressing Climate Risk in Strategic Basing. The Committee notes that the Air Force Climate Action Plan lists modernizing infrastructure and facilities as the prime objective in maintaining air and space dominance. A key metric for this objective is establishing a framework to evaluate the effects of climate change to inform resourcing and basing processes by fiscal year 2024.

Agile Common Hangars. The Committee is aware that agile common hangars may provide more capacity and capability than traditional facilities since they can support multiple platforms and requirements and eliminate the need to build new and unique facilities for each new aircraft. For example, at Tinker Air Force Base, agile common hangars could support both the legacy B–52 and the forthcoming B–21, replacing multiple facilities that would otherwise need to be built for each platform.

<u>U.S. Space Command Headquarters.</u> The Committee is concerned that the Department has not finalized a permanent location for the United States Space Command headquarters after nearly 5 years of consideration and with the associated impact on national security. Therefore, the Committee directs the Secretary to provide a report within 90 days of enactment of this act regarding any funds that have been obligated or expended in all previous fiscal years for the construction, renovation, or improvement of facilities, including all leases, for Space Command Headquarters.

Energy Resilience and Conservation Investment Program [ERCIP]. The Committee supports DoD's investments in energy efficiency, renewable energy systems, and energy resilience, including through ERCIP, and fully funds the budget request of \$634,250,000. Recognizing the complexity of and cost increases for ERCIP projects, the Committee provides an additional \$38,000,000 for cost-to-completes as appropriated in Section 124.

<u>Defense Access Roads</u>. The Defense Access Road [DAR] program is a valuable tool available to the Department to provide for public roadway improvements resulting from defense generated traffic, including increasing unit travel, military vehicle traffic and heavy haul trucks. The Committee encourages the Army National Guard to use authorities under the DAR program to protect and enhance roadways that are critical to national defense, including in rural States where DAR certified primary access roads currently do not meet safety standards.

<u>Readiness Centers.</u> The Committee continues to note that many Army National Guard units utilize outdated and substandard facilities which can negatively impact the unit's ability to meet readiness, recruiting and retention, and training objectives. Facilities with physical shortfalls of greater than 50 percent of authorized space, such as those in Jamestown, North Dakota, are particularly concerning. The Committee encourages the Army National Guard to allocate sufficient funding to address such facilities in future budget requests.

<u>Lodging Facilities.</u> The Committee continues to highlight lodging shortfalls near Army National Guard training centers that support training and readiness activities as well as support training for outside agencies. The Committee encourages the Army National Guard to allocate appropriate funding towards lodging requirements in future budget requests, particularly for installations with new training and readiness requirements.

<u>Veterans Housing Rehabilitation and Modification Pilot Program.</u> The Committee encourages VA to coordinate with the Department of Housing and Urban Development [HUD] to develop an outreach plan to increase awareness about this program among veterans, Veterans Service Organizations, and other eligible entities.

Wrongfully Discharged LGBTQ Veterans. The Committee supports the Department's decision to allow eligible discharged veterans to receive their due benefits through the Secretary's September 17, 2021, memorandum regarding "Benefits Eligibility for Lesbian, Gay, Bisexual, Transgender and Queer [LGBTQ] Former Service Members (VIEWS 5810856)." In supporting the goals of this memorandum, the Committee directs the Department to submit a report no later than 270 days after enactment of this act on the number of eligible veterans who have received their due benefits after this memorandum's release as well as efforts by the Department to conduct outreach towards these eligible veterans to ensure they are aware of the processes to receive their benefits.

<u>Outreach to Remote Areas</u>. The Committee encourages the Department to improve outreach, including travel to villages, to reach veterans not connected to the major metropolitan areas of the United States by a road system

Opioid Use Disorder/Alternative Treatments. Alternative treatments for pain management have been shown to be effective in reducing pain and reliance on prescription opioids. The Committee notes the directive language in the Joint Explanatory Statement accompanying Public Law 117–38 requiring the Department to track the use of osteopathic manipulative treatment to treat back and other pain. The Committee continues to encourage VA to expand the use of alternative treatments to pain management, such as acupuncture, in its delivery of healthcare services. The Committee also urges VA to integrate alternative treatments into VA medical centers and clinics through licensed professionals or on a contract basis.

<u>Veterans Exposed to Open Burn Pits and Airborne Hazards.</u> The Committee is supportive of the efforts of VA to research and study the health effects of open-air burn pits on veterans. In order to provide full and effective medical care, it is essential for the Department to better understand the impacts exposure during service has had on the health of veterans, including linkages to rare cancer not yet identified by VA as presumptive to military service. Therefore, the Committee includes \$15,000,000 to carry out responsibilities and activities of the Airborne Hazards and Burn Pits Center of Excellence.

PFAS Research. The Department, in coordination with DoD and in consultation with the Centers for Disease Control and Prevention, shall submit a report to the Committees on Appropriations of both Houses of Congress no later than 1 year after enactment of this act regarding the ability of the Department to (1) create distinct PFAS exposure cohorts based on location and date of PFAS exposure, including related to AFFF; (2) create a longitudinal record of service-related PFAS exposures per individual, including all current and former service members potentially exposed in such cohorts; (3) conduct appropriate medical surveillance to detect emerging health conditions among such personnel potentially exposed to PFAS; (4) support epidemiological research to determine which health outcomes have greater rates of prevalence or incidence among such personnel potentially exposed to PFAS; and, (5) support clinical care and public health activities by providing clinical care providers the ability to search such longitudinal records for individuals under their care and associate them to such exposure events

<u>WOMEN VETERANS HEALTHCARE.</u> Today, women make up 16.9 percent of the active-duty military forces and 19 percent of National Guard and Reserves. The number of women veterans using VA healthcare has continued to rise, with women accounting for over 30 percent of the increase in veterans enrolled over the past 5 years. VA must enhance its services and access to gender-specific care, including primary care providers, gynecologists, maternity care, mammography services, and mental health providers, including care related to experiences of military sexual trauma. Enhancing capacity to support pregnant and postpartum women veterans must also be a priority, which should include expansion of maternity care and lactation support for women veterans.

Toward this end, the Committee recommendation includes \$1,279,096,000 for fiscal year 2024, equal to the request, to support gender-specific healthcare services, as well as the program office and initiatives. VA is encouraged to use this funding to continue to expand this care so that all women veterans, including those in rural areas, have the access to care they deserve. The Committee also urges the Department to ensure that there are dedicated entrances, security, and women providers at all VA sites of care.



Army National Guard Project List

(All Dollars in Thousands)

State	ARNG Military Construction Project Description	President's Budget Request	HAC-M Mark	SAC-M Mark	Final Bill
AZ	NG Readiness Center	\$15,000	\$15,000	\$15,000	N/A
CA	Automated Multipurpose Machine Gun Range: Cost to Complete ¹			\$5,000	N/A
FL	Automated Multi-Purpose Machine Gun Range ²		\$11,000		N/A
FL	Training Aids Center³		\$1,200		N/A
FL	Infantry Squad Battle Course ⁴		\$840		N/A
ID	NG Vehicle Maintenance Shop	\$17,000	\$17,000	\$17,000	N/A
IL	NGuard Vehicle Maintenance Shop: Cost to Complete ⁵			\$5,250	N/A
IL	General Jones NG Readiness Center Alteration: P&D ⁶			\$5,000	N/A
IL	Access Control Building: Unspecified Minor Construction ⁷			\$3,400	N/A
IL	NG Vehicle Maintenance Shop	\$24,000	\$24,000	\$24,000	N/A
IL	Readiness center: P&D ⁸			\$2,400	N/A
KS	National Guard/Reserve Center Building ⁹			\$5,856	N/A
ME	NG Vehicle Maintenance Shop: Cost to Complete ¹⁰			\$7,420	N/A
MN	Access Control Facility: P&D ¹¹			\$1,530	N/A
MS	Army Aviation Support Facility 3: P&D ¹²			\$2,160	N/A
MS	NG Readiness Center ¹³			\$22,000	N/A
МО	NG Readiness Center	\$28,000	\$28,000	\$28,000	N/A
NE	Unaccompanied Housing: P&D ¹⁴			\$1,440	N/A
NV	Combined Support Maintenance Shop: P&D ¹⁵			\$2,700	N/A
NV	General Instruction Facility P&D ¹⁶			\$5,490	N/A

NV	Ready Building: P&D ¹⁷			\$590	N/A
NH	Physical Fitness Center: Unspecified Minor Construction ¹⁸			\$9,000	N/A
NH	NG Vehicle Maintenance Shop	\$23,000	\$23,000	\$23,000	N/A
NH	Vehicle Storage Building: Unspecified Minor Construction ¹⁹			\$5,000	N/A
NJ	NG Readiness Center: P&D ²⁰			\$1,900	N/A
NM	Soldier Performance, ACFT Support Building: Unspecified Minor Construction ²¹			\$4,300	N/A
NM	NG Vehicle Maintenance Shop	\$11,000	\$11,000	\$11,000	N/A
NY	NG Readiness Center Addition/Alteration ²²			\$90,000	N/A
ОН	NG Readiness Center	\$19,200	\$19,200	\$19,200	N/A
OK	NG Readiness Center ²³		\$1,800		N/A
OR	NG Readiness Center	\$26,000	\$26,000	\$26,000	N/A
PA	NG Readiness Center	\$13,600	\$13,600	\$13,600	N/A
PA	Combined Support Maintenance Shop: Cost to Complete ²⁴			\$3,100	N/A
PA	Vehicle Maintenance Shop Addition: Unspecified Minor Construction ²⁵			\$4,650	N/A
PA	Automated Multi-Purpose Machine Gun Range ²⁶		\$1,550		N/A
RI	NG Readiness Center ²⁷			\$30,000	N/A
SC	NG Readiness Center	\$20,000	\$20,000	\$20,000	N/A
SC	NG Readiness Center: Cost to Complete ²⁸			\$6,500	N/A
sc	Automated Multi-Purpose Machine Gun Range	\$7,900	\$7,900	\$7,900	N/A
TX	General Purpose Instruction Building ²⁹		\$2,685		N/A
VT	NG Readiness Center Add/Alt: Unspecified Minor Construction ³⁰			\$4,750	N/A
VA	Aircraft Maintenance Hangar	\$20,000	\$20,000	\$20,000	N/A
WA	National Guard/Reserve Center: P&D ³¹			\$3,600	N/A
WV	NG Readiness Center: P&D ³²			\$1,950	N/A
WV	Covered Training Area: Unspecified Minor Construction ³³			\$8,300	N/A
WV	NG Readiness Center: P&D ³⁴			\$4,800	N/A
WV	NG Readiness Center: P&D 35			\$3,300	N/A
WI	NG Readiness Center	\$18,200	\$18,200	\$18,200	N/A
	Congressional Add CEM for an Automated Multinurna				

- Congressional Add \$5M for an Automated Multipurpose Machine Gun Range at Camp Roberts, CA.
- Congressional Add \$11M for an Automated Multipurpose Machine Gun Range at Camp Blanding, FL.
- Congressional Add \$1.2M Training Aids Center at Camp at Blanding, FL.
- Congressional Add \$840K Infantry Squad Battle Course at Blanding, FL.
- Congressional add \$5.25M National Guard Vehicle Maintenance Shop: Cost to Complete at Bloomington, IL.
- Congressional Add \$5M General Jones National Guard Readiness Center Alteration: P&D at Chicago, Jones Armory, IL.
- Congressional Add \$3.4M Access Control Building: Unspecified Minor Construction at North Riverside, IL.
- Congressional Add \$2.4M Readiness Center: Planning and Design at Peoria, IL. Congressional Add \$5.586M National Guard/Reserve Center Building at Topeka, KS.
- 10. Congressional Add \$7.42M NG Vehicle Maintenance Shop: Cost to Complete at Saco, ME.
- 11. Congressional Add \$1.53M Access Control Facility: Planning and Design at Camp Ripley, MN.

- 12. Congressional Add \$2.16M Army Aviation Support Facility 3: Planning and Design at Meridian, MS.
- 13. Congressional Add \$22M National Guard Readiness Center at Southaven, MS.
- 14. Congressional Add \$1.44M Unaccompanied Housing: Planning and Design at Mead Training Site, NE.
- 15. Congressional Add \$2.7M Combined Support Maintenance Shop: Planning and Design at Floyd Edsall Training Center, NV.
- 16. Congressional Add \$5.59M General Instruction Facility: Planning and Design at Floyd Edsall Training Center, NV.
- 17. Congressional Add \$590K Ready Building: Planning and Design at Harry Reid Training Center, NV.
- 18. Congressional Add \$9M Physical Fitness Center: Unspecified Minor Construction at Center Strafford, NH.
- 19. Congressional Add \$5M Vehicle Storage Building: Unspecified Minor Construction at Pembroke, NH.
- 20. Congressional Add \$1.9M National Guard Readiness Center: Planning And Design at Newark, NJ.
- 21. Congressional Add \$4.3M Soldier Performance, ACFT Support Building: Minor Construction at Bremond Training Site, NM.
- 22. Congressional Add \$90M National Guard Readiness Center Addition/Alteration at Lexington Armory, NY.
- 23. Congressional Add \$1.8M for Readiness Center at Shawnee. OK.
- 24. Congressional Add \$3.1M Combined Support Maintenance Shop: Cost to Complete at Moon Township, PA.
- 25. Congressional Add \$4.65M Vehicle maintenance shop addition: unspecified minor construction at New Castle, PA.
- 26. Congressional Add \$1.55M for Automated Multi-Purpose Machine Gun Range at Fort Indian Town Gap, PA.
- 27. Congressional Add \$30M National Guard Readiness Center at North Kingstown, RI.
- 28. Congressional Add \$6.5M National Guard Readiness Center: Cost to Complete at Joint Base Charleston, SC.
- 29. Congressional Add \$2.685M for General Purpose Instruction Building at Fort Hood, TX.
- 30. Congressional Add \$4.75M National Guard Readiness Center Add/Alt: Minor Construction at Ethan Allen Firing Range, VT.
- 31. Congressional Add \$3.6M National Guard/Reserve Center: Planning and Design at Camp Murray, WA.
- 32. Congressional Add \$1.95M National Guard Readiness Center: Planning and Design at Bluefield, WV.
- 33. Congressional Add \$8.3M Covered Training Area: Unspecified Minor Construction at Camp Dawson-Kingwood, WV.
- 34. Congressional Add \$4.8M National Guard Readiness Center: Planning And Design at Charleston, WV.
- 35. Congressional Add \$3.3M National Guard readiness center: planning and design at Parkersburg, WV.



Air National Guard Project List

(All Dollars in Thousands)

State	ANG Military Construction Project Description	President's Budget Request	HAC-M Mark	SAC-M Mark	Final Bill
AL	F-35 ADAL SQ Ops Building 1303	\$7,000	\$7,000	\$7,000	N/A
AK	AMC Standard Dual Bay Hangar: P&D1			\$25,000	N/A
AK	ADAL Alert Crew Facility Hangar 18: Unspecified Minor Construction ²			\$7,000	N/A
AK	HC–130J Simulator Facility: P&D³			\$2,000	N/A
AK	North Campus Electrical Loop: Unspecified Minor Construction ⁴			\$5,600	N/A
AZ	MCCA: Aircraft Arresting System (New Rwy)	\$11,600	\$11,600	\$11,600	N/A
СО	Aircraft Corrosion Control	\$12,000	\$12,000	\$12,000	N/A
FL	F-35 Munitions Storage Admin ⁵		\$600		N/A
IN	Fire Station	\$8,900	\$8,900	\$8,900	N/A
ME	Repair Hangar Access Apron (Light Duty Ramp) ⁶			\$1,450	N/A
ME	Repair Whiskey Apron: P&D ⁷			\$704	N/A
MS	Fire Crash and Rescue Station: Cost to Complete ⁸			\$8,000	N/A
NH	Ground Product Service Station: Unspecified Minor Construction ⁹			\$4,000	N/A
NJ	Consolidated Dining, Services, And Fitness Center: P&D ¹⁰			\$2,000	N/A
NJ	F–16 Mission Training Center: P&D ¹¹			\$1,100	N/A

OR	Special Tactics Complex, Phase 1	\$22,000	\$22,000	\$22,000	N/A
OR	Special Tactics Complex, Phase 2	\$18,500	\$18,500	\$18,500	N/A
OR	Special Tactics Complex, Phase 312			\$20,000	N/A
OR	Special Tactics Complex, Phase 4 ¹³			\$11,000	N/A
PA	Entry Control Facility: Unspecified Minor Construction ¹⁴			\$8,000	N/A
WV	Renovate Building 107 for Small Air Terminal/Gym: Unspecified Minor Construction ¹⁵			\$2,500	N/A
WV	Renovate Building 109 for Aerospace Support Equipment: Unspecified Minor Construction ¹⁶			\$3,000	N/A
WV	Indoor Small Arms Range: Unspecified Minor Construction ¹⁷			\$7,000	N/A
WV	Main Gate Entry Control Point Renovation: Unspecified Minor Construction ¹⁸			\$6,000	N/A
WI	Indoor Small Arms Range: Unspecified Minor Construction ¹⁹			\$7,100	N/A
WI	POL Underground Pipeline: Unspecified Minor Construction ²⁰			\$4,250	N/A

- Congressional Add \$25M AMC Standard Dual Bay Hangar: Planning And Design at Eielson AF Base, AK.
- Congressional Add \$7M ADAL Alert Crew Facility Hangar 18: Unspecified Minor Construction at JB Elmendorf-Richardson, 2.
- 3. Congressional Add - \$2M HC-130J Simulator Facility: Planning and Design at JB Elmendorf-Richardson, AK.
- Congressional Add \$5.6M for F-35 Munitions Storage Admin at Jacksonville IAP at JB Elmendorf-Richardson, AK.
- Congressional Add \$600K North Campus Electrical Loop: Unspecified Minor Construction, FL.
- Congressional Add \$1.45M Repair Hangar Access Apron (Light Duty Ramp) at Bangor IAP, ME.
- Congressional Add \$704K Repair Whiskey Apron: Planning and Design At Bangor IAP, ME.
- Congressional Add \$8M Fire Crash and Rescue Station: Cost to Complete at Jackson IAP, MS.
- Congressional Add \$4M Ground Product Service Station: Unspecified Minor Construction at Pease ANG, NH.
 Congressional Add \$2M Consolidated Dining, Services, and Fitness Center: Planning and Design at Atlantic City IAP, NJ.
- Congressional Add \$1.1M F–16 Mission Training Center: Planning and Design at Atlantic City IAP, NJ. 11.
- Congressional Add \$20M Special Tactics Complex, Phase 3 at Portland IAP, WA.
- Congressional Add \$11M Special Tactics Complex, Phase 4 at Portland IAP, WA.
- Congressional Add \$8M Entry Control Facility: Unspecified Minor Construction at Pittsburgh IAP, PA.
- 15. Congressional Add \$2.5M Renovate Building 107 for Small Air Terminal/Gym: Minor Construction at Mclaughlin IAP, WV.
- 16. Congressional Add \$3M Renovate Building 109 for Aerospace Support Equipment: Minor Construction at Mclaughlin IAP,
- 17. Congressional Add \$7M Indoor SMALL ARMS RANGE: UNSPECIFIED MINOR CONSTRUCTION at Shepperd Field, WV.
- 18. Congressional Add \$6M Main Gate Entry Control Point Renovation: Unspecified Minor Construction at Shepperd Field. WV.
- 19. Congressional Add \$7.1M Indoor Small Arms Range: Unspecified Minor Construction at GO Mitchel IAP, WI.
- 20. Congressional Add \$4.25M POL Underground Pipeline: Unspecified Minor Construction at GO Mitchel IAP, WI.